

**Revised Implementing Rules and Regulations of Administrative Order No. 10, s. 2018 (A.O. No. 10, s. 2018) as Amended by Administrative Order No. 25, S. 2020, (A.O. No. 25, s. 2020)**

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**RULE 1. GENERAL PROVISIONS**

**Section 1.** The following implementing rules and regulations are hereby issued pursuant to Administrative Order No. 10, s. 2018 (A.O. No. 10, s. 2018) entitled: *Centralizing all Government Efforts for the Reintegration of Former Rebels and Creating for the purpose an Inter-Agency Task Force* as amended by Administrative Order No. 25, s. 2020 (A.O. No. 25, s. 2020) entitled: *Amending Administrative Order No. 10 (S.2018), Centralizing all Government Efforts for the Reintegration of Former Rebels and Creating for the purpose an Inter-Agency Task Force.*

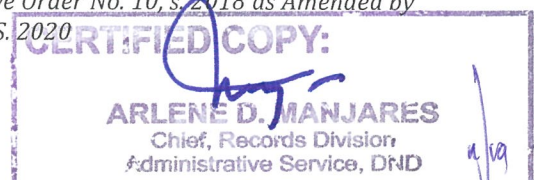
**Section 2. Declaration of Policy.** It is the policy of the state to prioritize the protection of life, liberty, and property, the maintenance of peace and order and the promotion of the general welfare which are essential for the enjoyment by all the people of the blessings of democracy. For this purpose, an Inter-Agency Task Force for the Reintegration of Former Rebels (FRs) and Former Violent Extremists (FVEs), to be known as Task Force “Balik-Loob”, is hereby created.

- a. The government shall pursue a comprehensive, integrated, community-based, gender-responsive, culture-sensitive and age-appropriate national program that is locally-implemented to address the legal status and security of FRs and FVEs, as well as their economic, social and psychological rehabilitation needs and provide immediate to long-term interventions that are supported by strengthened institutions to ensure effective implementation and attainment of these desired outcomes.
- b. The program shall be implemented nationwide anchored on fundamental principles that are indispensable to ensure the effectiveness of the program. It shall focus on maintaining seamless and streamlined processes to ensure the Enhanced Comprehensive Local Integration Program’s (E-CLIP) sustained implementation aimed at empowering individual FRs, FVEs, their families and communities.

**RULE 2. DEFINITION OF TERMS**

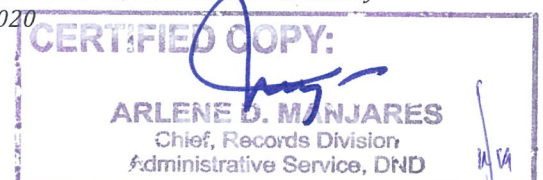
**Section 3. Definitions.** As used for purposes of these implementing rules and regulations, the following terms shall mean:

- a. **Enhanced Comprehensive Local Integration Program (E-CLIP)** – a complete package of assistance to FRs, FVEs, their families and communities.
- b. **E-CLIP Committee** – the local committee co-chaired by the Governor of the Provincial Government or the Mayor of the Highly Urbanized City (HUC) and the AFP



Brigade Commander and shall be composed of representatives from the Local Social Welfare Development Office (LSWDO), Department of the Interior and Local Government (DILG) Provincial/HUC Office, Philippine National Police (PNP), identified Civil Society Organizations (CSO), and Provincial/HUC Peace and Development Council, whose primary function is to ensure the effective delivery of assistance, monitoring, documentation, and reporting on the status of, and aid provided to FRs and FVEs. Representatives from Regional/Provincial/Field Offices of concerned government agencies and other stakeholders may likewise be included in the members of the E-CLIP Committee.

- c. **Former Rebels (FRs)** – beneficiaries of the program who were members of the Communist Party of the Philippines (CPP), New People’s Army (NPA), National Democratic Front (NDF), and Militia ng Bayan (MB), who voluntarily abandoned the armed struggle to become productive members of the society.
- d. **Former Violent Extremists (FVEs)** – beneficiaries of the program who were members of the Abu Sanyaf Group, Maute Group, Dawlah Islmiya, Bangsamoro Islamic Freedom Fighter, Turaiife Group and other violent extremist groups as may be identified by the Task Force Balik-Loob, who voluntarily abandoned their violent extremist ways to become productive members of the society.
- e. **Immediate Family** - refers to the spouse (legitimate or illegitimate), and the children (legitimate or illegitimate), or, in the absence of the preceding, the parents of the beneficiary. If the surrenderer is a Muslim, immediate family members are the legitimate spouse/s (regardless of number) and children.
- f. **Joint AFP-PNP Intelligence Committee (JAPIC)** – refers to the committee responsible for verifying the identities of the FRs and FVEs upon their surrender.
- g. **Local Government Unit (LGU)** – for the purpose of this IRR, local government units specifically refer to provincial governments and HUC governments.
- h. **Militia ng Bayan (MB)** - refers to individuals who have been indoctrinated and may or may not be directly involved in violent armed struggle but, when organized, can provide mass support to the “revolutionary movement” of the CPP/NPA/NDF. These organized individuals form part of the mass-base that serve as revolutionary enforcement in the barrio. They secure the NPA forces while in the community and, at times, are even armed to reinforce the NPA during encounters. They are trained with sniping and Improvised Explosives Device (IED) deployment and detonation, among other armed activities, which eventually qualify them to become the main source of NPA regular fighters.



- i. **Surfacing** or a Return to the Fold of the Law – (also referred to as surrender) pertains to the act by which a member of the CPP-NPA-NDF and MB members or a violent extremist group member has expressed his/her intent to abandon the armed struggle and/or violent extremism to rejoin mainstream society and become responsible and productive members of the community.

### **RULE 3. COMPOSITION OF THE TASK FORCE**

**Section 4. Composition.** - The Task Force for the reintegration of FRs and FVEs, to be known as Task Force “Balik-Loob” (Task Force) is hereby created composed of duly appointed, with a rank not lower than Undersecretary, from the Department of National Defense (DND), Department of the Interior and Local Government (DILG), Department of Social Welfare and Development (DSWD), Office of the Presidential Adviser on the Peace Process (OPAPP), Office of the President (OP), National Housing Authority (NHA) and the Office of the Presidential Adviser on Local Extremist Groups Concerns (OPALEGC). The Task Force shall be chaired by the DND representative.

The Task Force Chairperson may invite other government agencies and instrumentalities to the Task Force, as the Chairperson may deem necessary. The representatives from the invited agencies shall have a rank not lower than Assistant Secretary or its equivalent and shall be the official representative of their respective agency. The Task Force shall organize and designate the heads of two (2) clusters that shall focus on FRs and FVEs, respectively. For the purpose of consistency and alignment of tasks, it is recommended that the representatives to the Task Force shall be those concerned with the implementation of assistance to FRs and FVEs and/or concerned with projects, activities and programs of the National Task Force to End the Local Communist Armed Conflict (NTF-ELCAC) and the National Action Plan on Preventing and Countering Violent Extremism (NAP-PCVE)

The organizational structure of the Task Force shall be reorganized as needed to meet the needs of program implementation.

### **RULE 4. POWERS AND FUNCTIONS OF THE TASK FORCE**

**Section 5. Powers and functions.** – As the central coordinating body that will supervise the Reintegration Efforts, the Task Force shall have the following powers and functions:

- a. Design and implement a gender-responsive, culture-sensitive, age-appropriate and holistic assistance package or intervention program that is specifically designed to address the needs of FRs and FVEs, including the members of their families and



communities in coordination with relevant government agencies and the NTF-ELCAC and in line with the NAP-PCVE;

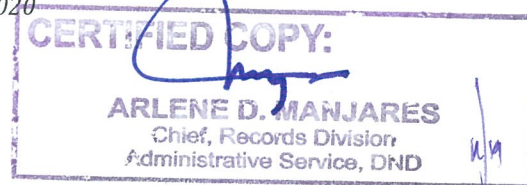
- b. Review and update the Strategic Communication (StratCom) Plan, as well as programs, projects, or activities of the Reintegration Efforts, ensure implementation thereof, and monitor legal compliance of beneficiaries;
- c. Establish a monitoring, evaluation, accountability, and learning system, and address implementation issues of the Reintegration Efforts at the national and local levels, including the creation of a comprehensive and systematic database accessible to all concerned agencies subject to the provisions of the Data Privacy Act of 2012 including a Data Sharing Agreement among the member agencies of the Task Force;
- d. Coordinate and call upon the assistance and cooperation of concerned government agencies or instrumentalities, local government units, and the Bangsamoro Autonomous Region in Muslim Mindanao (BARMM) government, as well as private or non-government entities, organizations, and groups for the effective, timely, and responsive implementation of the Reintegration Efforts;
- e. Provide capability assistance to concerned local government units; and,
- f. Prepare a bi-annual report to be submitted to: (i) the OP, through the Office of the Executive Secretary (OES), on the implementation of the Reintegration Efforts, including a validated list of actual beneficiaries and the type of assistance they have received; and (ii) the Department of Budget and Management (DBM) on the utilization of funds provided under the E-CLIP.

## **RULE 5. COMPOSITION, ROLES, AND FUNCTIONS OF THE SECRETARIAT**

**Section 6. Composition.** - The Task Force shall be assisted by a Secretariat, which shall be composed of technical and administrative personnel from the member-agencies of the Task Force Balik-Loob under secondment, detail, or other appropriate arrangement.

**Section 7. Functions.** - The Secretariat shall have the following functions:

- a. Assist in the preparation of the Task Force program of action on a yearly basis including targets for the year and expected funding requirements;
- b. Provide technical support in the formulation of policies, plans and interventions;
- c. Prepare, schedule, and arrange regular meetings of the Task Force;
- d. Provide technical assistance to ensure the continuity of the implementation of the program of action, project, or activities of the Task Force;
- e. Maintain a database to track the provision of assistance packages;
- f. Install efficient monitoring and evaluation system as basis for programming and direction setting;
- g. Keep records of the proceedings of the meetings of the Task Force;
- h. Undertake capability building programs as needed;
- i. Conduct research initiatives of the Task Force;



- j. Develop and maintain a centralized information management system and regularly update the Task Force and its member agencies on the insurgency profile and situation in the Philippines;
- k. Coordinate all regular and special meetings of the Task Force; and
- l. Perform other tasks which are necessary and incidental to the concerns of the Task Force.

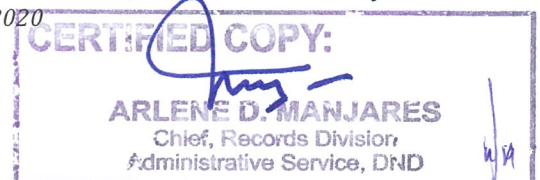
**RULE 6. ENHANCED COMPREHENSIVE LOCAL INTEGRATION PROGRAM**

**Section 8. Qualified Beneficiaries.** The qualified beneficiaries of the E-CLIP are the following:

- a. Regular Members of the CPP-NPA-NDFP and MB, collectively referred to as FRs, who are duly certified by concerned JAPIC; and
- b. Former members of the Abu Sayyaf Group, Maute Group, Dawlah Islamiya, Bangsamoro Islamic Freedom Fighter, Turaiife Group and other violent extremist groups, collectively referred to as FVEs as may be identified by the Task Force Balik-Loob and likewise must be duly certified by concerned JAPIC.
- c. The immediate family of FRs or FVEs, as defined in Section 3e, can receive the benefits of the FR or FVE if they are unable to do so. For FRs/FVEs with more than one (1) legal spouse in accordance with the Code of Muslim Personal Laws, the FR/FVE shall designate the beneficiary-spouse or if unable to, legal and accepted customary practices shall be followed. Unless covered by specific guidelines of member agencies the immediate family of FRs or FVEs are not entitled to a separate package of assistance.
- d. A standing case or warrant of arrest against an FR or FVE is not an automatic disqualification in the E-CLIP.
- e. Capacity building, technical assistance, and resource augmentation can be provided to program implementers.
- f. Foreign nationals who shall surface are automatically disqualified from receiving benefits under the E-CLIP. They shall be treated in accordance with existing laws, polices, and guidelines.

**Section 9. Period.** The Program shall cover FRs and FVEs who surfaced starting 01 July 2016 onwards and will be provided with assistance, in addition to the CLIP package they may have received.

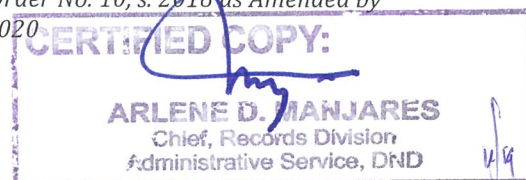
**Section 10. Certification.** All FRs and FVEs must be certified by the JAPIC to be entitled to the Program’s assistance. The certification and validation process shall be in accordance with guidelines to be issued by the AFP and PNP. This certification shall likewise hold in the event that the FR or FVE has died while their enrolment to the program is being processed. In such a case, their identified beneficiary shall be entitled to the program’s benefits and assistance package.



**Section 11. Benefits and Other Forms of Assistance.** The following outlines the package of assistance for FRs and FVEs – other forms of assistance or intervention not stated herein may also be provided to FRs and FVEs. The provision of these shall be in accordance with existing or to be issued guidelines/policies by concerned government agencies and entities:

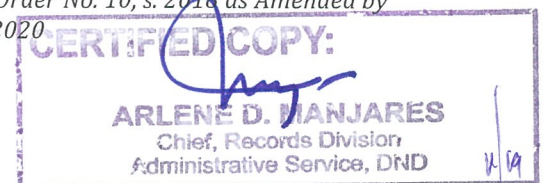
a. Former Rebels

Broad Area	Agency/Entity	Program
Safety and Security Assistance	DND/AFP	Safety and security guarantees
	DILG/PNP	
	LGU	
Housing Assistance	NHA	Housing assistance (New house, Existing NHA housing, or Repair/Renovation of housing unit)
	LGU	Support to NHA in identification of housing site
Social Welfare and Community Assistance	DILG	Funding for the construction of halfway house and halfway house programs in coordination with DSWD
	DSWD	<ul style="list-style-type: none"> <li>• Social preparation of community for appropriate DSWD programs</li> <li>• Provision of Pantawid Pamilyang Pilipino Program (4Ps) for qualified household beneficiaries per Republic Act No. 11310</li> <li>• Social Protection Packages</li> <li>• Technical Assistance and Resource Augmentation for psycho-social interventions and support interventions for healing and recovery</li> </ul>
	OPAPP	PAMANA Programs
	LGU	<ul style="list-style-type: none"> <li>• Operation and management of halfway house</li> <li>• Psycho-social interventions</li> </ul>
	AFP/DSWD/LGU	<ul style="list-style-type: none"> <li>• Deradicalization Program</li> </ul>
Legal Assistance	DOJ/PAO	Legal assistance
	DepEd	Alternative Learning System



Skills, Education,  
Livelihood,  
Employment, and  
Financial Assistance

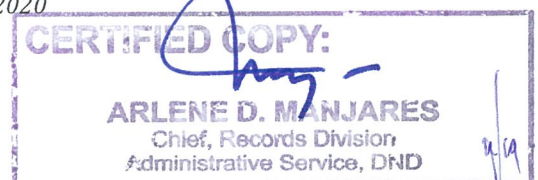
CHED	College Scholarship/Stipend
CHED-UniFAST	<ul style="list-style-type: none"> <li>• Training for Work Scholarship Program</li> <li>• Special Training for Employment Program</li> <li>• Private Education Student Financial Assistance</li> <li>• Universal Access to Quality Tertiary Education</li> </ul>
DOLE	DOLE Integrated Livelihood Program and Tulong Panghanapbuhay sa Ating Disadvantage/Displaced Workers Program
DTI	<ul style="list-style-type: none"> <li>• Livelihood Seeding Program</li> <li>• Pondo sa Pagbabago at Pagasenso</li> <li>• One-Town, One-Product (OTOP) Next Gen</li> <li>• Negosyo Center</li> <li>• Programs, short courses, and training sessions related to financial management, small-scale businesses, livelihood projects</li> </ul>
DA	Farming implements
DAR	Land grant
LANDBANK	Lending Program
CDA	Formation of Cooperatives (including training and orientation)
DSWD	<ul style="list-style-type: none"> <li>• Sustainable Livelihood Program</li> <li>• Assistance to Individuals in Crisis Situations</li> <li>• Cash for Work/Food for work</li> </ul>
DILG	<ul style="list-style-type: none"> <li>• Immediate Assistance</li> <li>• Reintegration Assistance</li> <li>• Firearms Remuneration</li> <li>• Livelihood Assistance</li> </ul>
LGU	<ul style="list-style-type: none"> <li>• Employment in the LGU</li> <li>• Access to government services (e.g., request/application for birth</li> </ul>



		certificate, NBI and/or Police Clearance, Government IDs and other documents) • Other assistance
	DND/AFP	Enlistment in the Regular Force of the AFP or as members of the Civilian Armed Forces Geographic Unit Active Auxiliaries
	DILG/PNP	Enlistment in the police force
Health Assistance	DOH	Medical and Mental Health Assistance
	LGU	Psychosocial healing and other Health assistance
	OPAPP and PhilHealth	Enrollment in PhilHealth (through PAMANA)

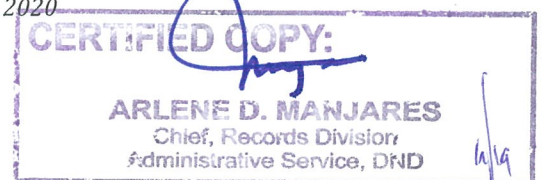
b. Former Violent Extremists

Broad Area	Agency/Entity	Program
Safety and Security Assistance	DND/AFP	Safety and security guarantees
	DILG/PNP	
	BARMM/LGU	
Moral and Religious Social, Cultural, Identity, and Psychosocial Interventions	<ul style="list-style-type: none"> <li>• BARMM/LGU</li> <li>• Ulama Councils and other traditional and religious leaders</li> <li>• OPAPP</li> <li>• DSWD</li> <li>• DILG</li> <li>• AFP</li> </ul>	<ul style="list-style-type: none"> <li>• Moral and Religious Social, Cultural, Identity, and Psychosocial Interventions</li> <li>• Deradicalization Program</li> </ul>
Social Welfare and Community Assistance	DILG	Funding for the construction of halfway house and halfway house programs in coordination with DSWD
	DSWD	<ul style="list-style-type: none"> <li>• Social preparation of community for appropriate DSWD programs</li> </ul>





		<ul style="list-style-type: none"> <li>• Provision of Pantawid Pamilyang Pilipino Program (4Ps) for qualified household beneficiaries per Republic Act No. 11310</li> <li>• Social Protection Packages</li> <li>• Technical Assistance and Resource Augmentation for psycho-social interventions and support interventions for healing and recovery</li> </ul>
	OPAPP	PAMANA Programs
	BARMM/LGU	<ul style="list-style-type: none"> <li>• Operation and management of halfway house</li> <li>• Psycho-social interventions</li> </ul>
Legal Assistance	DOJ/PAO	Legal assistance
Skills, Education, Livelihood, Employment, and Financial Assistance	DepEd	Alternative Learning System
	CHED-UniFAST	College Scholarship/Stipend
	TESDA	<ul style="list-style-type: none"> <li>• Training for Work Scholarship Program</li> <li>• Special Training for Employment Program</li> <li>• Private Education Student Financial Assistance</li> <li>• Universal Access to Quality Tertiary Education</li> </ul>
	DOLE	DOLE Integrated Livelihood Program and Tulong Panghanapbuhay sa Ating Disadvantage/Displaced Workers Program
	DTI	<ul style="list-style-type: none"> <li>• Livelihood Seeding Program</li> <li>• Pondo sa Pagbabago at Pagasenso</li> <li>• One-Town, One-Product (OTOP) Next Gen</li> <li>• Negosyo Center</li> <li>• Programs, short courses, and training sessions related to financial management, small-scale businesses, livelihood projects</li> </ul>
	DA	Farming implements



	DAR	Land grant
	LANDBANK	Lending Program
	CDA	Formation of Cooperatives (including training and orientation)
	DSWD	<ul style="list-style-type: none"> <li>• Sustainable Livelihood Program</li> <li>• Assistance to Individuals in Crisis Situations</li> <li>• Cash for Work/Food for work</li> </ul>
	DILG	<ul style="list-style-type: none"> <li>• Mobility Assistance</li> <li>• Livelihood Assistance</li> <li>• Food Allowance</li> <li>• Firearms Remuneration (30% cash, 70% in kind)</li> </ul>
	BARMM/LGU	<ul style="list-style-type: none"> <li>• Employment in BARMM/LGU</li> <li>• Access to government services (e.g., request/application birth certificate, NBI and/or Police Clearance, Government IDs and other documents)</li> <li>• Other assistance</li> </ul>
	DND/AFP	Enlistment in the Regular Force of the AFP or as members of the Civilian Armed Forces Geographic Unit Active Auxiliaries
	DILG/PNP	Enlistment in the police force
Health Assistance	DOH	Medical and Mental Health Assistance
	LGU	Psychosocial healing and other Health assistance
	OPAPP and PhilHealth	Enrollment in PhilHealth (through PAMANA)

**Section. 12. Other Forms of Assistance or Intervention.** Other forms of assistance or intervention not specifically mentioned above may also be given to FRs and FVEs provided that they qualify for such assistance or intervention.

**Section. 13. Capacity Building for Implementers.** In partnership with its member agencies, the Task Force shall conduct necessary capacity building activities such as orientations, seminars, training, etc. for the implementers of the reintegration effort.



## **RULE 7. INSTITUTIONAL MECHANISM**

### **Section. 14. Institutional Arrangement with Partner Agencies and Instrumentalities.**

All concerned agencies and instrumentalities, not limited to the members of the Task Force, shall ensure efficient complementation of resources and interventions as reflected in their respective plans, programs, and projects, with the corresponding budgets to support the reintegration efforts. Engaging the services or assistance of non-government organizations, CSOs, the academe, and other concerned stakeholders with particular expertise needed in the implementation of the program is likewise encouraged.

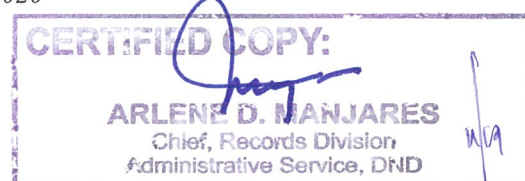
In view of the amendments to A.O. No. 10, s. 2018, the member agencies of the Task Force shall update and publish their implementing guidelines/policies in connection with their package of assistance for the reintegration effort within (60) days upon effectivity of this IRR. Likewise, member agencies may enter into a Joint Memorandum Circular, Memorandum of Agreement/Understanding, or other legally binding document for the implementation of their assistance or intervention for FRs and FVEs.

## **RULE 8. ROLE OF LOCAL GOVERNMENT UNITS**

### **Section 15. Role of Provincial and Highly Urbanized City (HUC) Governments.**

Provincial and HUC governments are at the forefront of implementing the E-CLIP at the local level. As such, Provincial and HUC governments shall:

- a. Steer the implementation of the E-CLIP at their locality;
- b. Create an E-CLIP Committee to implement the reintegration effort within the locality. The E-CLIP Committee shall be the LGUs implementing arm for the E-CLIP. The E-CLIP Committee shall be co-chaired by the Governor of the Provincial Government or the Mayor of the HUC and the AFP Brigade Commander and shall be composed of representatives from the LSWDO, DILG Provincial/HUC Office, PNP, identified CSOs, and Provincial/HUC Peace and Development Council. Representatives from Regional/Provincial/Field Offices of concerned government agencies and other stakeholders may likewise be included in the members of the E-CLIP Committee;
- c. Through the E-CLIP Committee, develop an E-CLIP Implementation Plan including a local Strategic Communications Plan;
- d. Ensure that the E-CLIP is mainstreamed in the Local Development Investment Plan;
- e. Enact local legislative measures, if necessary, to steer the smooth implementation of the E-CLIP and institutionalize the program;
- f. Allocate necessary funding and other resources to support the implementation of the reintegration effort;
- g. Coordinate and seek assistance of regional or provincial offices of national government agencies for the provision of assistance to program beneficiaries;
- h. Provide assistance to E-CLIP beneficiaries from existing or new programs of the LGU;



- i. Designate a Local Social Welfare Development Officer/s to monitor the provision of assistance to FRs and/or FVEs in their locality, and;
- j. Monitor the transformation of program beneficiaries from their locality into peaceful and productive citizens, through the E-CLIP Committee.

**Section 16. Role of Independent Component Cities, Component Cities Municipalities, and Barangays.** Independent Component Cities, Component Cities Municipalities, and Barangays are expected to assist Provincial and HUC governments in the implementation of the program.

**Section 17. Supplemental Guidelines.** The Task Force and its member agencies shall issue supplemental guidelines in reference to specific roles of Provincial Governments, HUC Governments, Independent Component Cities, Component Cities Municipalities, and Barangays in the processing, provision of assistance, and monitoring the transformation of program beneficiaries.

#### **RULE 9. SANCTIONS**

**Section 18. Sanctions.** – Failure to comply with A.O. No. 10, s. 2018 as amended by A.O. No. 25, s. 2020 shall result in the filing of appropriate administrative cases pursuant to the Civil Service Commission Rules on Administrative Cases in the Civil Service, the Local Government Code, as amended, and other relevant laws, rules, and regulations. Toward this end, the DILG and the Civil Service Commission shall issue appropriate guidelines pertaining to this provision.

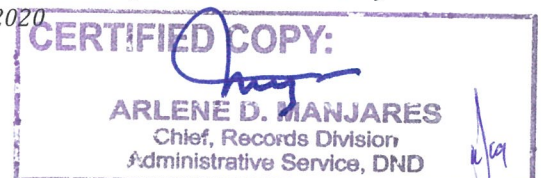
#### **RULE 10. MISCELLANEOUS PROVISIONS**

**Section 19. Adoption of Task Force Meeting Internal Rules and Procedures.** - The Task Force shall meet regularly and adopt its own internal rules. Only official members shall be allowed to participate in the discussions, raise motions, and vote. Resource persons or observers may be allowed by the Task Force to attend to clarify or answer questions which may be raised in the meeting.

**Section 20. Confidentiality Clause.** – The Task Force Balik-Loob including its member agencies reserves the right not to disclose information or data on FRs and FVEs to third parties if the revelation of such will compromise the safety and security of program beneficiaries and in accordance with the provisions of the Data Privacy Act of 2012.

**Section 21. Separability Clause.** - Should any part or provision of this IRR be held unconstitutional or invalid, the remaining parts or provisions hereof shall not be affected and shall continue to be in full force and effect.

**Section 22. Repealing Clause.** - The IRR of A.O. No. 10, s. 2018, in toto is hereby repealed. All orders, rules and regulations, issuances or any part thereof inconsistent with the provisions of this IRR are hereby repealed, amended, or modified accordingly.



**Section 23. Supplemental Guidelines.** - The member-agencies and implementing partners of the Task Force shall issue such additional implementing rules and regulations, in conformity with this IRR as may be necessary for the implementation of the reintegration efforts.

**Section 24. Effectivity.** - This IRR shall take effect fifteen (15) days after its publication in the Official Gazette and after registration with the Office of National Administrative Register (ONAR), U.P. Law Center, Quezon City.



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